

## Message Text

CONFIDENTIAL

PAGE 01 GABORO 01640 01 OF 02 021530Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----051681 021534Z /42

O R 021109Z JUN 78  
FM AMEMBASSY GABORONE  
TO SECSTATE WASHDC IMMEDIATE 2366  
INFO AMEMBASSY ABIDJAN  
AMEMBASSY BANGUI  
AMEMBASSY BONN  
AMEMBASSY BRUSSELS  
AMEMBASSY CAIRO  
AMEMBASSY DAKAR  
AMEMBASSY DARESSALAAM  
AMEMBASSY THE HAGUE  
AMEMBASSY KHARTOUM  
AMEMBASSY LAGOS  
AMEMBASSY LIBREVILL  
AMEMBASSY LISBON  
AMEMBASSY LOME  
AMEMBASSY LONDON  
AMEMBASSY LUSAKA  
AMEMBASSY MAPUTO  
AMEMBASSY MOSCOW  
AMEMBASSY NAIROBI  
AMEMBASSY NOUAKCHOTT 0002  
AMEMBASSY OTTAWA  
AMEMBASSY PARIS  
AMEMBASSY RABAT  
AMEMBASSY ROME  
AMEMBASSY YAOUNDE

C O N F I D E N T I A L SECTION 1 OF 2 GABORONE 1640

EXDIS

E.O. 11652: GDS  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 GABORO 01640 01 OF 02 021530Z

TAGS: PINS MOPS EFIN EAID EAID CG FR BE BC  
SUBJECT: CONSULTATIONS ON MULTILATERAL PEACEKEEPING FORCE

REF: STATE 137343

SUMMARY: DISCUSSIONS WITH RANKING GOB OFFICIALS  
DURING MAY 31-JUNE 1 VISIT OF SENATOR S. I.

HAYAKAWA REVEALED GOB ATTITUDES TOWARD (A) INTER-  
AFRICAN PEACEKEEPING FORCE DESCRIBED REFTEL AND  
(B) US ROLE IN IT. GOB REACTION IS TO FAVOR THE  
FORCE AND STRONGLY APPROVE US SUPPORT FOR IT.  
END SUMMARY.

2. MINEXTAFF MOGWE ADDRESSED SUBJECT MOST  
DIRECTLY AT LUNCHEON JUNE 1 IN REPLY TO HAYAKAWA'S  
QUESTIONS ON GOB ATTITUDE TOWARD CUBAN AND  
SOVIET INVOLVEMENT IN AFRICA. HAYAKAWA TOLD  
MOGWE (AS HE HAD PUBLICLY STATED EARLIER AT PRESS  
CONFERENCE) THAT CUBANS "RUN ANGOLA--OCCUPYING  
KEY POSTS IN EVERY MINISTRY". MOGWE RESPONDED  
THAT HE WAS NOT INFORMED ABOUT DEGREE OF CUBAN  
INFLUENCE OR CONTROL IN ANGOLA; HOWEVER, HE  
SAW A DIFFERENCE BETWEEN CUBAN PRESENCE IN  
ANGOLA AND, FOR EXAMPLE, IN ETHIOPIA WHERE  
CUBANS HAD BEEN INVITED IN TO HELP MAINTAIN  
TERRITORIAL INTEGRITY, "SOMETHING EVERY GOVERNMENT  
HAS THE RIGHT TO DO". MOGWE ADDED THAT HIS  
ONLY COMPLAINT ABOUT CUBAN PRESENCE IN ETHIOPIA  
WAS THAT "AFRICAN COUNTRIES SHOULD BE CALLED  
UPON IN THE FIRST INSTANCE TO RESOLVE AFRICAN  
DISPUTES". HE SPECIFICALLY REGRETTED THAT  
AFRICAN MILITARY FORCE WAS UNAVAILABLE TO ASSUME  
THIS NECESSARY ROLE.  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 GABORO 01640 01 OF 02 021530Z

3. THERE FOLLOWED A REVIEW OF THE SITUATION IN  
ZAIRE. MOGWE AND HAYAKAWA AGREED THAT FRANCE  
HAD DONE THE RIGHT THING BY SENDING ITS FORCES  
TO RESCUE PERSONS THREATENED BY VIOLENCE AND  
DEATH. MOGWE ASKED HOW LONG THE US WOULD ATTEMPT  
TO MAINTAIN ITS DETACHMENT FROM THE REAL  
PROBLEMS OF AFRICA; HE REFERRED IN JOCLAR FASHION  
TO US CONTRIBUTION OF "COCA COLA AND BANDAIDS".  
I OUTLINED LEGISLATIVE RESTRICTIONS WHICH INHIBIT  
THE PRESIDENT, AND THE REASONS UNDERLYING THEM.  
HAYAKAWA AGREED THAT CONGRESS HAS TIED THE  
PRESIDENT'S HANDS ON BOTH ARMS TRANSFERS AND ARMED  
INTERVENTION; HOWEVER, HE BELIEVED THE AMERICAN  
PEOPLE WERE AHEAD OF GOVERNMENT ON THIS ISSUE AND  
WOULD CERTAINLY APPROVE OPERATIONS TO RESCUE  
PERSONS ENDANGERED BY HOSTILE FORCES. MOGWE WAS  
INTRIGUED BY THE SENATOR'S COMMENTS THAT THE  
AMERICAN PEOPLE MIGHT APPROVE CHANGE IN POLICY

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 GABORO 01640 02 OF 02 021749Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----053875 021751Z /53

O R 021109Z JUN 78  
FM AMEMBASSY GABORONE  
TO SECSTATE WASHDC IMMEDIATE 2367  
INFO AMEMBASSY ABIDJAN  
AMEMBASSY BANGUI  
AMEMBASSY BONN  
AMEMBASSY BRUSSELS  
AMEMBASSY CAIRO  
AMEMBASSY DAKAR  
AMEMBASSY DARESSALAAM  
AMEMBASSY THE HAGUE  
AMEMBASSY KHARTOUM  
AMEMBASSY LAGOS  
AMEMBASSY LIBREVILLE  
AMEMBASSY LISBON  
AMEMBASSY LOME  
AMEMBASSY LONDON  
AMEMBASSY LUSAKA  
AMEMBASSY MAPUTO  
AMEMBASSY MOSCOW  
AMEMBASSY NAIROBI  
AMEMBASSY NOUAKCHOTT  
AMEMBASSY OTTAWA  
AMEMBASSY PARIS  
AMEMBASSY RABAT  
AMEMBASSY ROME  
AMEMBASSY YAOUNDE

C O N F I D E N T I A L SECTION 2 OF 2 GABORONE 1640

EXDIS

4. IN FURTHER COMMENT ON SENATOR HAYAKAWA'S  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 GABORO 01640 02 OF 02 021749Z

REPEATED CONDEMNATION OF SOVIET/CUBAN INTERVEN-  
TION, MOGWE SAID HE AGREED SUCH INTERVENTION

SHOULD BE DEPLORED. "BUT," HE ASKED, "WHERE DO YOU GO IF THE WEST HAS TURNED DOWN YOUR REQUEST FOR MILITARY ASSISTANCE WHILE, AT THE SAME TIME, RUSSIA, CHINA AND CUBA OFFER TO MAKE ANY AMOUNT OF ARMS AVAILABLE PROMPTLY AND ON EASY TERMS?" HAYAKAWA HESITATED, THEN SAID HE REGRETTED WE HAD REACHED THE POINT WHERE COUNTRIES HAD NO OPTIONS TO PROCURE ARMS EXCEPT THOSE OFFERED BY COMMUNIST COUNTRIES.

5. COMMENT: NEITHER MOGWE NOR PERMSEC MPOTOKWANE TOLD THE SENATOR THAT BOTSWANA IS IN THE VERY SITUATION DESCRIBED BY MOGWE'S QUESTION, I.E., THEIR URGENT REQUESTS FOR US MILITARY ASSISTANCE HAVE BEEN TURNED DOWN. THE ONLY REASON GOB HAS REFRAINED FROM OBTAINING COMMUNIST ARMS IS THE PROMISE OF A US PROGRAM GRANT WHICH THEY ARE STILL PATIENTLY AWAITING NEARLY SIX MONTHS AFTER IT WAS OFFERED AND NEARLY FIVE MONTHS AFTER GRANT WAS APPROVED IN PRINCIPLE BY USG. CONSIDERING GOB'S CONCERNS, IT IS NOT SURPRISING THAT MOGWE FAVORS AN INTER-AFRICAN MILITARY FORCE ALONG THE LINES DESCRIBED REFTEL AND THAT GOB WOULD WARMLY APPROVE US SUPPORT FOR IT. END COMMENT.

6. AS INDICATION OF STUDENT/YOUTH OPINION WE MIGHT NOTE THAT AT SEPARATE LUNCHEON WITH OTHER HAYAKAWA STAFFERS THE (SOUTH AFRICAN) BLACK PEOPLE'S CONVENTION (BPC) SECRETARY FOR INTERNATIONAL AFFAIRS (AND INSTRUCTOR AT UBS), HARRY NENGWEKHULU, HELD FORTH AT SOME LENGTH CONCERN-CONFIDENTIAL

CONFIDENTIAL

PAGE 03 GABORO 01640 02 OF 02 021749Z

ING THE ALLEGED ERRORS IN USG POLICY ON AFRICA. CONCERNING WESTERN INTERVENTION IN SHABA, HE SAID IT HAD BEEN DONE UNDER THE GUISE OF SAVING LIVES BUT, IN REALITY, WAS DICTATED BY THE WEST'S NEED TO PROTECT ITS INVESTMENTS AND TO SECURE ITS SOURCE OF COPPER AND COBALT. HE IMPLIED THAT WE SHOULD ALLOW THE OVERTHROW OF MOBUTU TO TAKE ITS INEVITABLE COURSE, I.E., WHEN HE SAID THAT EXPLOITATION OF BLACKS WAS NOT THE MONOPOLY OF WHITES, AND THAT MOBUTU WAS "JUST THE SAME AS VORSTER".

7. COMMENT: WHILE PEOPLE SUCH AS NENGWEKHULU WOULD NO DOUBT FIND AN INTER-AFRICAN SECURITY FORCE MORE ACCEPTABLE THAN WESTERN INTERVENTION, HE WOULD PROBABLY REMAIN VERY SUSPICIOUS OF A FORCE COMPRISED OF THE MORE CONSERVATIVE AFRICAN

COUNTRIES, ESPECIALLY IF USED TO PROVIDE STABILITY  
TO REGIMES SUCH AS MOBUTU'S. AS INDICATED PARAS  
2-5, ABOVE, GOB POSITION ON FOREIGN POLICY ISSUES  
ARE FORMULIZED QUITE INDEPENDENTLY OF STUDENT/  
YOUTH OPINION.  
NORLAND

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MEETING REPORTS, INTERNATIONAL PEACEKEEPING FORCES, CODELS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 02 jun 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978GABORO01640  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780231-0445  
**Format:** TEL  
**From:** GABORONE  
**Handling Restrictions:**  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t197806104/aaaadlbv.tel  
**Line Count:** 230  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 5367147d-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION SS  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** EXDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** EXDIS  
**Reference:** 78 STATE 137343  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 20 apr 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2149338  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CONSULTATIONS ON MULTILATERAL PEACEKEEPING FORCE  
**TAGS:** PINS, MOPS, EFIN, EAID, CG, FR, BE, BC, (HAYAKAWA, S I), (MOGWE, AM)  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/5367147d-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014